BIODIVERSITY OFFSETS IN NEW ZEALAND

How should we measure their effectiveness?

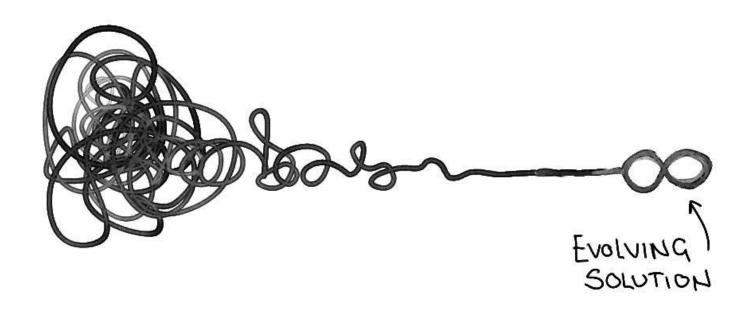


Dr Jamie Steer on behalf of the Biodiversity Working Group

Acknowledgments

- Our project team: Jenny Fuller & Craig Bishop (Auckland Council), James Griffin (Northland Regional Council), Ellie McNae (Environment Canterbury), Jamie Steer (Greater Wellington Regional Council)
- Our contract team: Fleur Maseyk & Marie Brown (The Catalyst Group), Graham Ussher (RMA Ecology), Gerry Kessels (Kessels Ecology), Mark Christensen (Natural Resources Law)

Are offsets the wicked solution?



Overview

- 1. What are biodiversity offsets?
- 2. Are they required under the RMA?
- 3. How do we differentiate them from other effects management actions?
- 4. How do we measure and secure them?
- 5. How should they be monitored and enforced?

What is biodiversity offsetting?

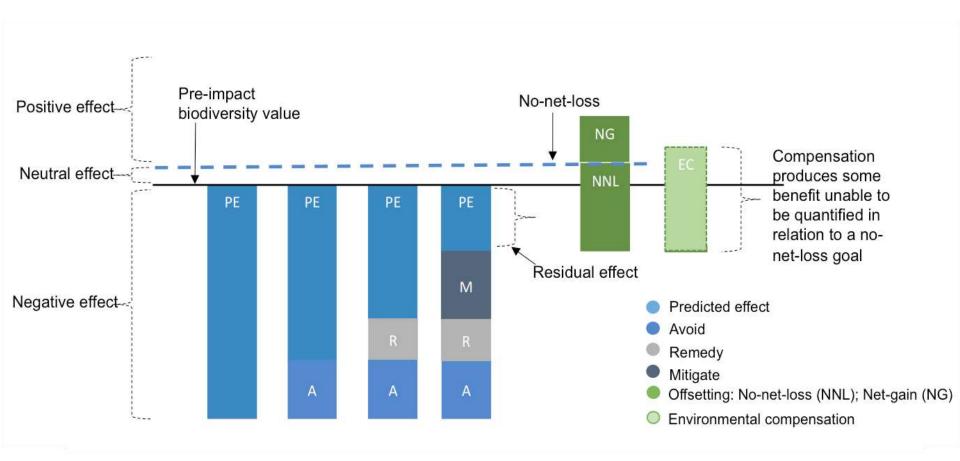
"Measurable conservation outcomes resulting from actions designed to compensate for significant residual adverse biodiversity impacts arising from project development after appropriate prevention and mitigation measures have been taken. The goal of biodiversity offsets is to achieve no net loss and preferably a net gain of biodiversity on the ground" (BBOP, 2009).

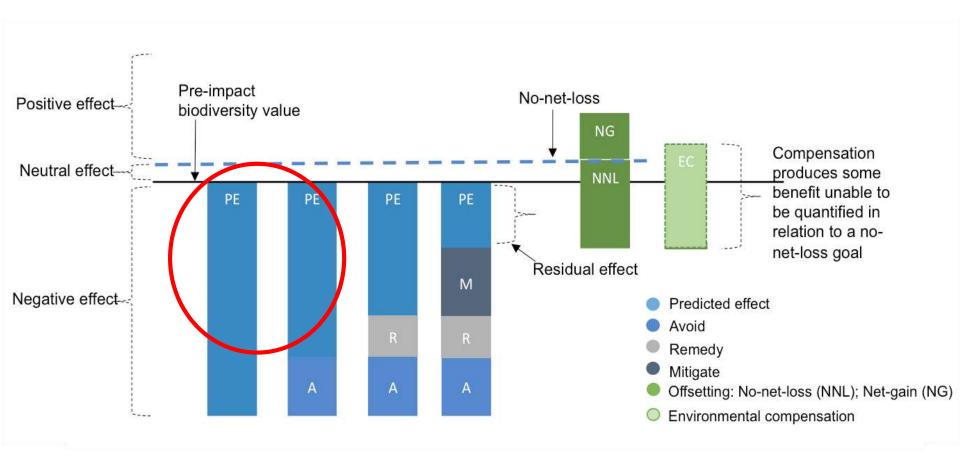
What is biodiversity offsetting?

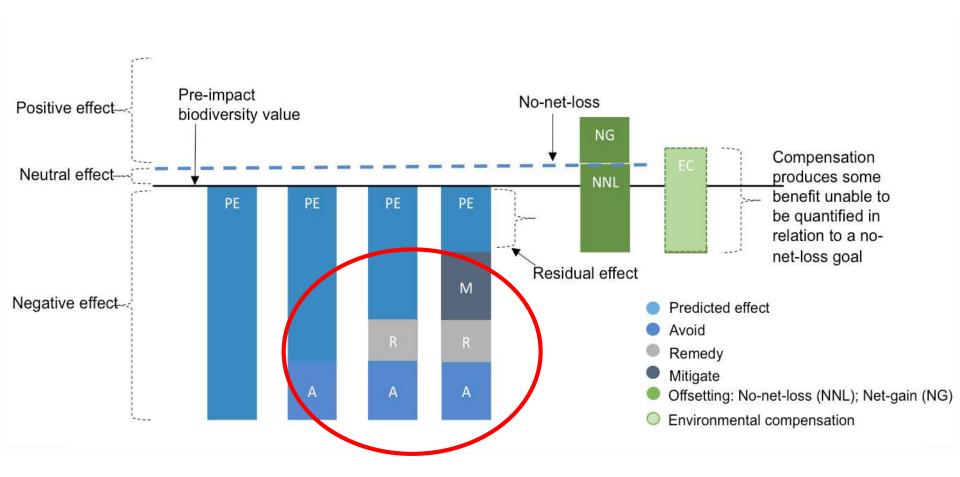
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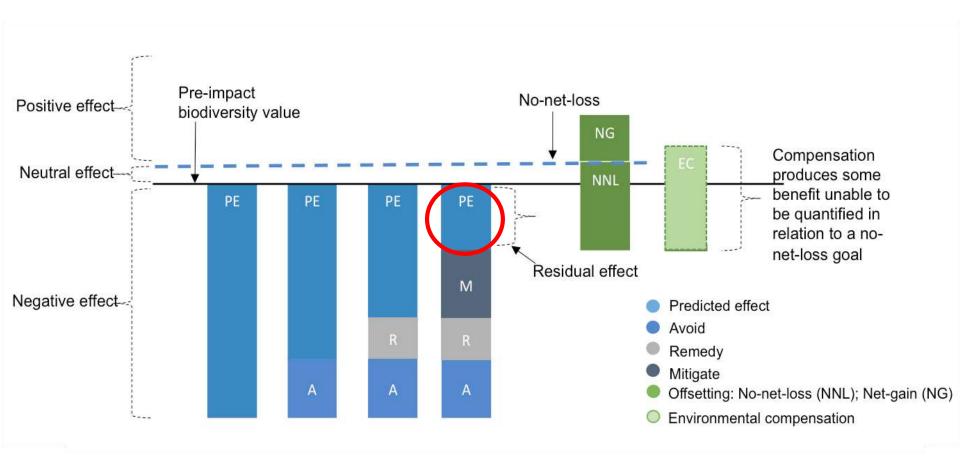
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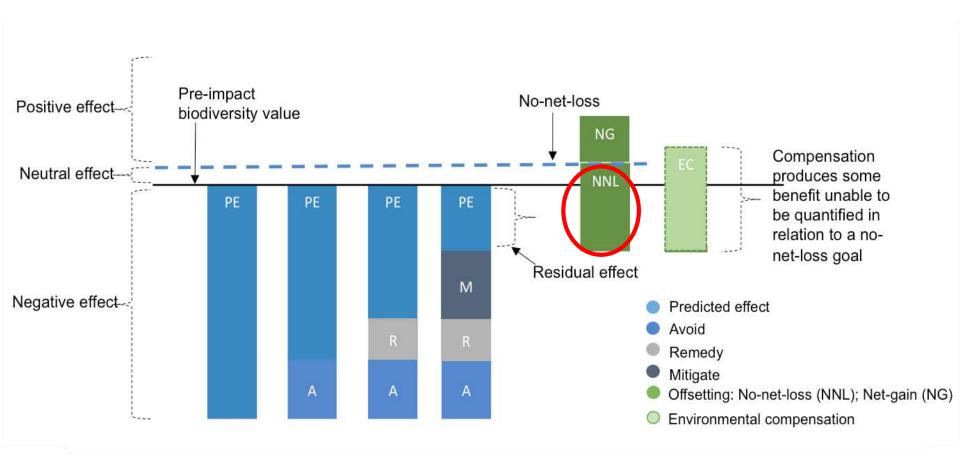
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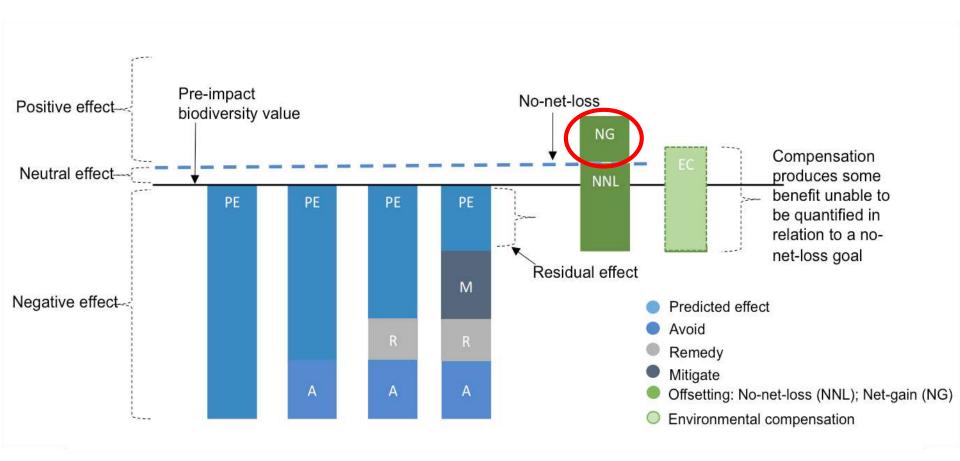


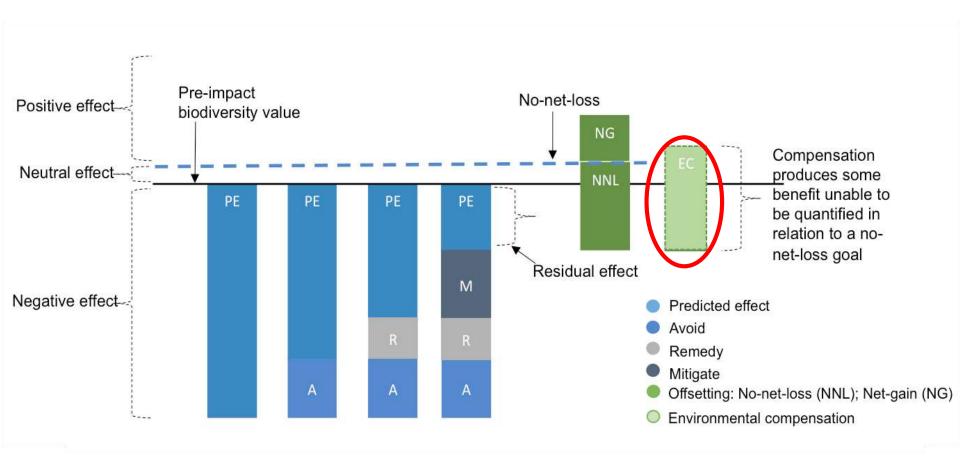


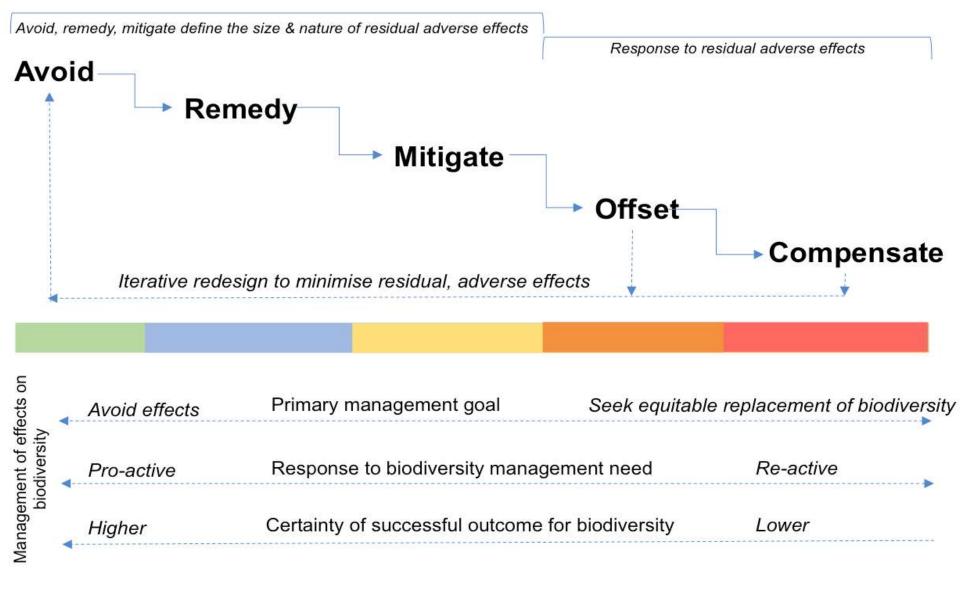












Is offsetting required under the RMA?

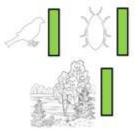
- No, but consent authorities must have regard to any proposals by applicants for the purpose of ensuring positive effects
- Can be considered under:
 - Section 104(1)(a) which requires the consideration of positive effects
 - Section 104(1)(ab) which provides for positive measures
 - Sections 168(a)(3)(a) and 171(1)(b)

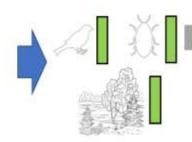
Impact Replacement Trading-up Compensation (unlike exchange)

For biodiversity values across a project



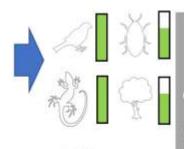
Replacement





No-net-loss offset





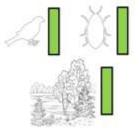
Effects
management
package,
comprising offsets,
trading-up and
compensation that
overall offsets and
compensates for

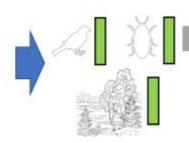
Impact Replacement No-net-loss offset Trading-up Compensation (unlike exchange)

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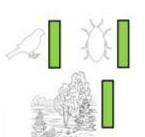


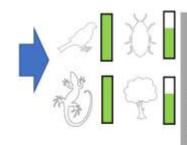
Replacement





No-net-loss offset

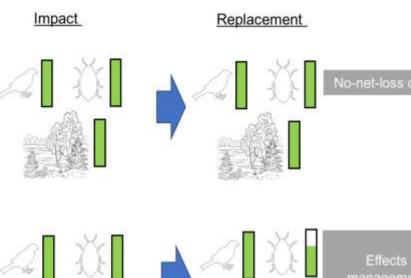




Effects
management
package,
comprising offsets,
trading-up and
compensation that
overall offsets and
compensates for
losses

Impact Replacement Trading-up Compensation (unlike exchange)

For biodiversity values across a project



Effects
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Impact Replacement



Trading-up













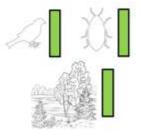


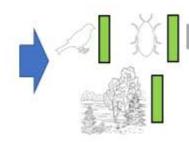


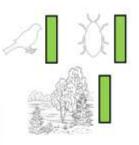
For biodiversity values across a project

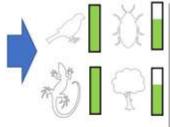
<u>Impact</u>

Replacement



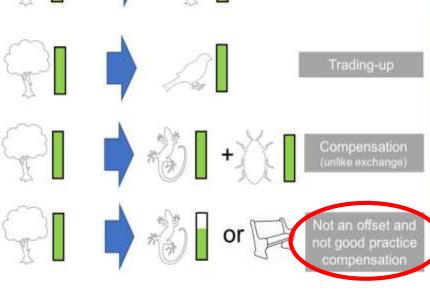




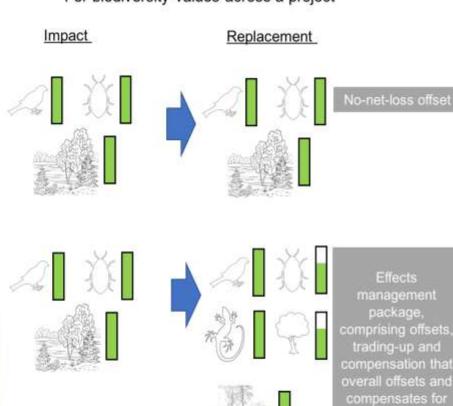


trading-up and compensates for

For individual biodiversity values | Impact | Replacement | | No-net-loss offset

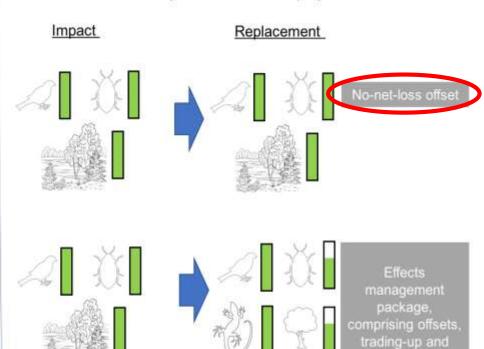


For biodiversity values across a project



Impact Replacement Trading-up Compensation (unlike exchange)

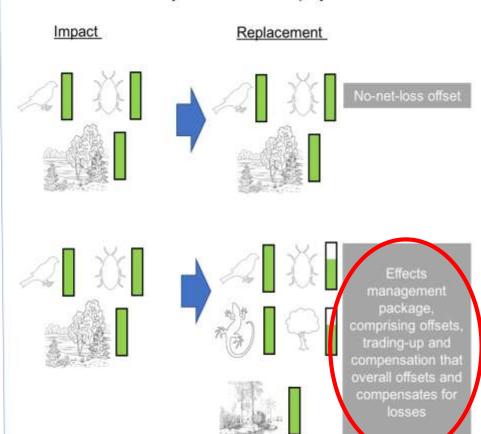
For biodiversity values across a project



compensates for

Impact Replacement Trading-up Compensation (unlike exchange)

For biodiversity values across a project



Equivalence of type requires identifying and maintaining valued biodiversity

Equivalence of amount requires seeking no-net-loss of area and condition, separately, of valued biodiversity

Equivalence over time requires achieving offset benefits within an appropriate timescale (e.g. 35 years or less)

Equivalence over space encourages offset sites to be located close to impacts, unless better conservation outcomes can be obtained elsewhere

Equivalence of biodiversity exchange

What level of proof is required?

- Factors that contribute to the level of proof required include:
 - The level of conservation concern
 - The likelihood of offset success
 - The complexity of biodiversity affected

 Early, ongoing and detailed engagement



 Placing of permanent protection covenants over offset site



 Ensuring that consent conditions stipulate the management activities that can happen



 Ensuring that governance of the offset is clearly laid out



 Where applicable, the use of financial bonds





Allow for the explicit accounting of the biodiversity elements of interest



 Allow for effort to be 'fit for purpose'



 Be user-friendly and produce easily understandable outputs



Integrate
 assessments of
 risk and
 uncertainty of
 offset delivery



 Include the ability to be applied to the habitat type of interest

- Early conversations between the applicant and the council to set expectations
- Sufficient technical expertise available to undertake the project requirements
- A detailed plan being required at the time of granting rather than submitted at a later date

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1. Look out for the guidance!



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- 2. Sign up for one of the workshops



- 1. Look out for the guidance!
- 2. Sign up for one of the workshops
- 3. Share the knowledge